



I. Project Information

Project Code	CLRGX
Project Title	Technical Assistance on the Implementation of BuB for Barangays
Project Start	2016-01-04
Project End	2017-06-30
Project Price	10,000,000.00
Client Organization	Department of the Interior and Local Government

II. Project Team

Project Manager	ASHLEY MAY ALISON M. MONSANTO
Team Member	MA. CHRISTINA R. VALTE; JANNIS T. MONTANEZ; MICHELLE N. BELGA; MA. NARCIELYN P. RIZAL; RECTO MANTIZA, JR.; CLESA V. CORONA; ELVIRA D. PACRIS; MA. ROSARIO A. ABLAN; PETER D. BAON; HEIRESS PAMA; RAYMOND BUAN; LESLIE RAMOS; ISMAEL USMAN; STEPHANIE TARROBAL; MARIELLE TUMANG; EMERSON LABANG; CHARINA GALANGERA; NADINE MALAPIRA; NARCECILIA CATADA; JEANNE GALAMAY; LUDY TEBELIN-CAPISTRANO; JONEE BEDES; JESSET MARCELO
Supervising Fellow	MAGDALENA L. MENDOZA IMELDA C. CALUEN
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III. Project Details

Project Description	The national government is testing an approach called "performance-based downloading to LGUs" to support service delivery through meaningful devolution and community empowerment. The "BuB for Barangays" is a major program, in this regard. Selection of priority barangays and projects were done in 2016, while implementation was supposed to be implemented in 2017.
Project Objective	To assist in establishing a system for selecting priority barangays and implementing the "BuB for Barangays" nationwide.
Focus Area	Counter corruption and integrity development in governance
Project Type	Technical Assistance
Project Beneficiary	Local Government Units
Regional Coverage	Nationwide



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IV. Project Accomplishments

Key Activities Implemented

1. Project Inception and Mobilization
2. Organizing Technical Experts Group
3. Creating BBuB Program Management
4. Drafting of the Inception Report
5. Enhancing the Barangay Assessment Instrument
 - a) Desk review of various data sets
 - b) Interfacing and analysis of various data sets to generate barangay profiles
 - c) Identification of data gaps to be filled by participating barangays
 - d) Formulation of proposed enhancements to existing assessment instrument(s)
 - e) Documentation of rating and ranking scheme, and results for 2016 selection
6. Drafting of the Guidelines for Selection and Implementation
 - a) Conduct of meetings
 - b) Presentation and finalization
7. Development, operation, and maintenance of the online submission and evaluation facility
8. Designing the Capacity Development Program for Barangay Officials
 - a) Desk review
 - b) Identification of modules and schemes
 - c) Presentation and Finalization
9. Identification of strategies for mainstreaming the PMO in the Department's current structure and systems
 - a) Desk review
 - b) Conduct of key informant interviews
10. Formulation of a system/tool which facilitates the profiling of LGUs as to its capacity to absorb direct fiscal transfers from the national government
 - a) Desk review
11. Formulation of a system/tool which facilitates enhanced risk management policies and promote integrity systems in program implementation
 - a) Conduct of risk assessment workshop
12. Drafting and finalization of Terminal Report

Major Outputs

1. Project Inception Report
2. Proposed BBuB Program Management Structure
3. Barangay Capacity Assessment Instrument
4. BBuB Selection and Implementation Guidelines for FY 2017
5. Proposed Capacity Development Program Design
6. BBuB Online Submission and Evaluation Facility
7. Institutional Development for the Project Management Office
8. Enhanced LGU Capacity Assessment Tool on Financial and Project Management
9. Risk Management Tool for PMO
10. Project Completion Report



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Project Impact

Overall, the project implementation achieved its objectives in assisting the DILG in establishing a system for selecting priority barangays and implementing the BuB for barangays nationwide.

In particular, the partnership of DILG and DAP has made progress towards the establishment of an evidence-based evaluation and selection scheme that determined the barangays and their identified priority project/s, making them eligible for the PHP 1 million BBuB grant. The project also provided the appropriate organization and management structure/arrangements that would have jumpstarted the implementation of the BBuB process in 2017.

Despite the temporary suspension of the project last July 2016, the selection of the barangays nevertheless paved the way for the designing of a capability program for barangays that focused on providing them with fundamental knowledge, skills and attitude to comply with good governance policies and processes governing the implementation of their priority project/s.

In view of the future direction of program directives in DILG, on the other hand, the project has managed to draw lessons from BuB program implementation that were useful in enhancing the delivery of current and forthcoming Project Management Office (PMO) programs.

Given the renewed priority and enhanced strategy of the current administration, the project identified the institutionalization of the PMO in order to mainstream its strategies into the Department's current structure and systems. Considering that the said office achieved tangible project outcomes, the project formulated a system/tool that is aimed at facilitating enhanced risk management policies and promote integrity systems in program implementation.

Moreover, as the DILG is currently focused on the implementation of the ADM program, the project formulated the Fiscal Capacity Assessment Tool (FISCAT), a self-administered instrument designed to generate a profile of the LGU's capacity to absorb direct fiscal transfer from the national government. The said tool would also lead LGUs to identify fiscal capacity gaps and later on check their improvements.

Notwithstanding limitations in achieving project targets at the onset, the project was able to deliver the necessary requirements for implementing DILG's capacity development interventions like the BBuB program. Despite change in program priorities, the DILG is still eager to realize its overall intent in enhancing service delivery by improving its internal governance system and processes, through the



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effective implementation of the Assistance to Disadvantage Municipalities (ADM) program and other relevant projects.

Lessons Learned

As recognition to the concerted effort between the DAP Project Team and DILG-National Barangay Operations Office (NBOO), the partnership was able to formulate and develop the BBuB selection and implementation guidelines for 2017 funding. The modest success of this project likewise acknowledges partners, experts, and technical consultants who did not only share knowledge and resources, but also provided remarkable contributions to the achievement of project outputs and deliverables.

The following are some key lessons learned from project implementation:

1. Sufficient Preparation Time for Field Data Gathering

Since time constraints in data gathering was identified as one of the implementing issues and challenges, the DAP Project Team could have effectively assisted the DILG in developing an evidence-based evaluation and selection process for analyzing and interpreting data if sufficient time was given.

Considering that the guidelines for selecting priority barangays underwent rigorous deliberations and revisions, the data gathering phase suffered. If the DBM-DSWD-NAPC JMC No. 8 and Field Guide were disseminated earlier to DILG Officers, gathering of barangay data could have been completed ahead of time and provided a higher submission rate from the local level.

The data gathering process also depended on the establishment of the BBuB Online Submission and Evaluation Facility. Since the process had demanding requirements, the data gathering of barangay assessment reports had to wait after the online facility was finally set up.

2. Effective Features of the BBuB Online Submission and Evaluation Facility

For the continued application of the BBuB Online Submission and Evaluation Facility, the DAP Project Team saw the need of a more drilled-down computation of data to serve as basis for assessment. Rather than ranking each barangay at large, they should be have been assessed and ranked within their region, province, and city/municipality.

Through this process, the facility's dashboard would show the ranking of barangays per region, province, and city/municipality. It



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could also provide the total number and percentage of passers for good governance, track record, leadership, and fiscal management, and can be further ranked according to their individual scores. The rate of submission across cities and municipalities, provinces, and regions should also be shown in the facility.

The BBuB online system should also be user-friendly by providing easy navigation features given specifications mentioned above.

3. Technical Capacity of the City Director/City/Municipal LGOO to Use the BBuB Online System

While the BBuB Online Submission and Evaluation Facility was utilized to quickly gather pertinent data and information from the barangays, the DAP Project Team still recommends the establishment of an alternative process of submission and selection due to the uncertainties of the online facility.

Moreover, despite the Department's notice to use the BBuB Online Submission and Evaluation Facility, some DILG officers opted to manually submit their barangay reports. Hence, the alternative process would respond to City Director/City/Municipal LGOOs who are technologically challenged in using the said facility. Areas with no internet access or technological advancement can opt to use this option.

It is important to ensure that all users have technical capacity to utilize an online facility considering the number of local government units in the country. While most users can be capable of such technology, the Department needs to realize the scope and strategy earlier in order to successfully implement programs like the BBuB.

4. Importance of Validation in Performance Assessment

The online submission and evaluation process could have been implemented better if the validity of the assessment results were given importance. The DAP Project Team would like to put value on the Means of Verification (MoV) of each assessment indicator. This can be conducted through a process of physical validation or online/portal submissions.

If possible, the DAP Project Team recommends the submission of pertinent documents as certifications and MoVs through the online submission and evaluation facility. The team would also like to explore the possibility of providing the public an access in monitoring the assessment process to ensure transparency and integrity of data/results. The DAP Project Team also recommends to the mobilization of groups/agencies that will exercise oversight functions of monitoring the submissions from the barangay level to the national level in and outside of the BBuB online system.



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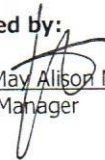
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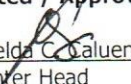
V. Attachments

- Certificates of Project Deliverable Accepted

Prepared by:


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Noted / Approved by:


Imelda C. Caluen
Center Head

10/5/17

Notes:

1. Project details on Section I-III can be generated thru PMIS based on PMs Inputs.
2. Project Managers are required to accomplish Section IV & provide Section V to reflect results of project implementation
3. Project Managers can update/adjust the pre-filled sections(I-III) based on actual data